# **Zoning Staff Report**

**Date: December 13, 2022** 

FORT WORTH.

Case Number: ZC-22-166

**Council District: 7** 

### Zoning Map Amendment & Site Plan

Case Manager:	Brett Mangum						
Owner / Applicant:	Hunter Crossroads LP / David Pitcher, KFM Engineering & Ray Oujesky						
Site Location:	12951 Saginaw Boule	evard	Acreage: 22.099 acres				
Request							
Proposed Use: Detached Multifamily - Medium Density							
Request:	From: "G" Intensive	Commercial					
	To: "PD" Planned Development with a base of ""C" Medium Density Multifamily, with specific development standards for open space, building orientation, fencing, and a waiver to the MFD submittal; site plan included.						
Recommendation							
Land Use Compatibility:		Requested change is not compatible					
Comprehensive Plan Consistency:		Requested change is not consistent					
Staff Recommendation:		Denial					
Zoning Commission Recommendation:		Denial by a vote of 8-0					
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- 4. Public Notification
- 5. Development Impact Analysis
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    - b. Comprehensive Plan Consistency

- d. <u>Site Plan Comments</u>
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- 7. Area Map
- 8. Future Land Use Map
- 9. Aerial Photograph
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#### Project Description and Background

This is a proposed detached multifamily development called "Hapt at Hunter Crossroads" at the Highway 287 and Avondale Haslet Road / Saginaw Boulevard intersection in northern Fort Worth in Council District 7. The single family units clustered around green spaces and connected by sidewalks, are representative of a new style of development which is not directly addressed by the current City of Fort Worth Zoning Ordinance. This detached multifamily development shares characteristics of an apartment community and a single-family neighborhood, but is considered to a be a hybrid of the two. They are also sometimes referred to as 'cottage communities'. Additional details were included in the application documents and can be found below:

The proposed detached multifamily development will have 228 units comprised of a mixture of one and two-story for rent managed by the developer. 420 parking spaces are provided within the development with 51 attached garage spaces and 6 detached garage spaces. Amenities for the development include clubhouse, pool, dog park, and general open space areas.

The proposed detached multifamily development is compatible with surrounding commercial uses by providing a dense residential use that transforms the overall area into a mixed-use environment that will promote additional surrounding commercial development. The proximity of the proposed development to Highway 287 is better suited to dense detached multifamily development than traditional single family residential development. Substantial existing commercial development is located on the [east] side of Highway 287 within close proximity to the proposed detached multifamily development, and there is ample developable commercial land adjacent to the subject property. Allowing a zoning change for detached multifamily development on the subject property as opposed to reserving it for additional commercial use will provide the necessary residential component that traditional brick and mortar commercial development needs to thrive in the current online shopping market.

The Avondale Haslet Road and Highway 287 intersection has adequate roadway infrastructure to support ingress and egress from the site without negatively impacting the ability of the roadway infrastructure to handle the additional traffic created by the proposed development.

The 22+ acre site which is currently undeveloped is proposed to be zoned as a "PD" Planned Development with a base zoning district of "C" Medium Density Multifamily. A total of 228 units are included in the development. This results in a density of just over 10 dwelling units per acre, below the "C" maximum of 24 dwelling units per acre. There will be a mixture of one-, two- and three-bedroom units, along with a Clubhouse building. The parking on-site is a mixture of garage spaces and surface spaces. The proposed PD would meet all "C" standards, with the exception of open space, building orientation, fencing, and MFD submittal.

The Zoning Commission voted unanimously to recommend denial of this request at their meeting on **October** 12<sup>th</sup>, 2022, based on preserving designated commercial areas for future non-residential growth. The consensus is that this type of product is needed throughout the City, but is not ideally suited for this particular location.

### Surrounding Zoning and Land Uses

- North "G" Intensive Commercial / auto parts retail, car wash, drive through restaurants
- East "G" Intensive Commercial / gas well
- South "A-5" One Family Residential / agricultural, power lines & gas wells
- West "G" Intensive Commercial / undeveloped & gas well

• None

#### **Public Notification**

300-foot Legal Notifications were mailed on September 23, 2022. The following organizations were emailed on September 30, 2022:

Organizations Notified				
Northwest ISD				
Streams & Valleys Inc	Trinity Habitat for Humanity			

#### **Development Impact Analysis**

Land Use Compatibility

A majority of the land in the vicinity of this site is undeveloped or agricultural. Several gas wells are nearby. To the south are high voltage electric transmission lines. The main development adjacent to this site is to the north, where a series of pad sites is in various stages of development. Some of the retailers currently operating at the 287/Avondale interchange include Brakes Plus, Shammy's Car Wash, 7-11 convenience store and gas station, Panda Express, and Starbucks. Additional restaurants and pad site are proposed down the 287 frontage road heading south towards the onramp. The proximity of auto-oriented commercial areas to this proposed residential product combined with a lack of buffers could negatively impact the future residents of this development.

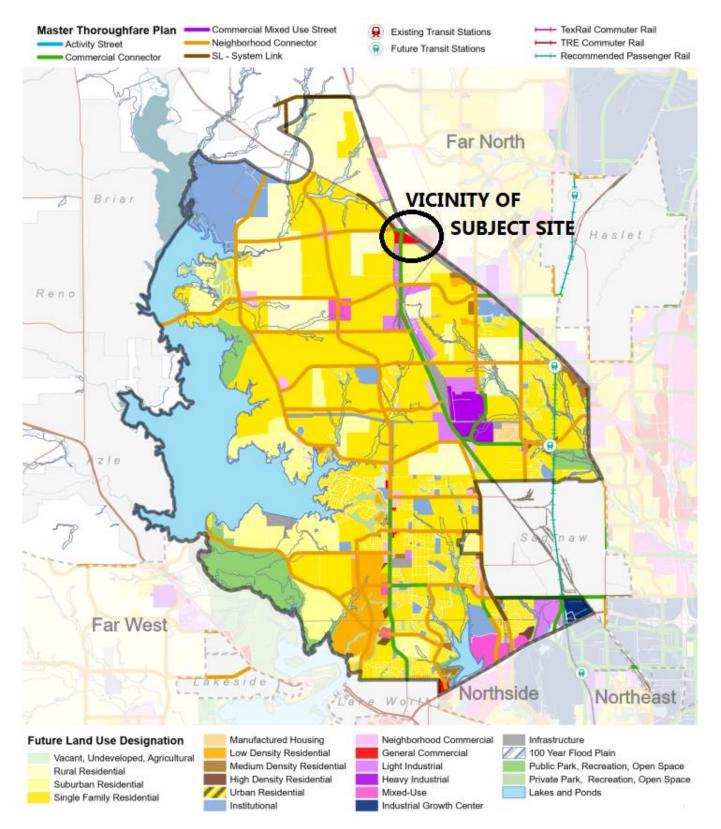
The proposed zoning **is not compatible** with the current surrounding land uses.

#### Comprehensive Plan Consistency - Far Northwest

The 2022 Comprehensive Plan designates the subject property as General Commercial on the Future Land Use [FLU] Map. Appropriate zoning classifications for future general commercial designated areas include "ER" or "E" Neighborhood Commercial, "FR" or "F" General Commercial, "G" Intensive Commercial, "MU-1" Low Intensity Mixed Use or "MU-2" High Intensity Mixed Use. Multifamily uses, including apartments or cottage communities, are not considered to be an acceptable land use in future commercial areas.

FUTURE LAND USE AND ZONING CLASSIFICATIONS						
COMMERCIAL						
Neighborhood Commercial*	Retail, services, offices and mixed uses serving daily needs for a local market area	ER, E, MU-1				
General Commercial*	Retail, services, offices and mixed uses serving occasional needs for a larger market area	All Commercial, MU- 1, MU-2				
Mixed-Use/ Mixed-Use Growth Center	Retail, services, offices, entertainment, mixed uses, and multifamily residential; Community Growth Centers are less intensive, and Regional Growth Centers are more intensive	AR, B, R1, R2, CR, C, D, UR, All Commercial, MU-1, MU-2, Form-Based Codes				

Commercial land in this sector of the City is fairly scarce, as evidenced by the dearth of pink and red areas on the map below. As you can see, the subject site is in the midst of one of the few large scale commercial nodes in the Far Northwest sector. A majority of the area is colored in yellow, which indicates future residential areas.



With recent changes to state law that limit City's ability to grow through annexation, the Zoning Commission and City Council should be cognizant that the amount of undeveloped land within the City limits is going to generally decrease from this point forward. As such, areas earmarked for future commercial should be preserved when possible, especially when considering that 'upzoning' any existing residential property to commercial is more difficult based on the increased intensity of the land use. Additionally, one of the City's long term goals is to properly balance out the tax base, which is tilted towards residential at the moment. Having more areas available for future commercial and industrial enterprises to build and expand will help the City to expand services with limited burden, as well as providing jobs.

The proposed zoning is not consistent with the Comprehensive Plan.

#### Economic Development Plan

The 2017 Economic Development Strategic Plan identified a vision, goals, and strategies to facilitate the success and growth of the City of Fort Worth. The site is not within any of the six target areas that were studied in depth for their redevelopment potential. The Economic Development Plan does not address housing specifically, and is tailored towards addressing the growth strategies for commercial and industrial properties.

#### Site Plan Comments

#### Zoning and Land Use

#### (Round 2 - comments addressed)

- Typo on Page 4 of narrative 51 attached garage spaces cited in text, 57 garage spaces depicted on Site Plan.
- Add development standard for fencing to Application, Site Plan, and Waiver Exhibit; OR reconfigure fencing in front of buildings along Saginaw Boulevard to be recessed between the buildings as suggested by City Council via the adopted Zoning Ordinance. Example of fencing shown in figure under Section 4.711.d.4.b. of the Zoning Ordinance.
- Site Plan is still missing screening information around compactor, including material and height. This is a Site Plan requirement stated on the application documents "The size and location of all garbage containers, compactors, ground mounted air conditioners, etc., including the screening material identification and height thereof."
- Provide separate open space diagram (not a green space diagram or landscaping plan), showing areas that meet definition of Open Space from Chapter 9 of the Zoning Ordinance. Private fenced patios do not count and should not be graphically depicted as open space. No calculations, acreages, or square footage pertaining to open space is provided information regarding unit count, parking, etc., can be removed from Open Space page since it is listed on the Site Plan.
- Area behind clubhouse is shown as pool on Site Plan and Amenity Lawn on Open Space diagram.

#### (Round 1 - comments addressed)

- Appears to be typos on Page 4 of narrative:
  - 288 dwelling units cited in text, 228 dwelling units depicted on Site Plan; 51 attached garage spaces cited in text, 107 garage spaces depicted on Site Plan.
- Need to add building orientation waiver to application & Site Plan.
- Provide parking counts for each grouping of parking shown on Site Plan.
- Confirm no fencing is intended to be built (Site Plan does not show any fencing).

- Confirm the development is not intended to be gated (does not appear to be).
- Confirm single refuse facility (trash compactor) for the entire 22 acre site.
- Site Plan is missing screening information around compactor, including material and height.
- Provide separate open space diagram, with areas shaded in green that meet definition of Open Space from Chapter 9 of the Zoning Ordinance:

**OPEN SPACE** - The net land area minus all building footprints, parking areas, access drives and fenced patios. Must be open to the sky and cannot be paved, except for necessary sidewalks, active recreation areas and patios that are adjacent to dwelling units and not enclosed by a fence.

- General note 1 typo should read "...waivers to Multi-family District Submittal".
- Height not mentioned on Site Plan, please include for reference.
- Roads on the vicinity map on Site Plan are not legible please provide a more streamlined version of the vicinity map.
- Fill in case reference "ZC-22-166".
- Missing site address in lower right corner.
- Clearly delineate between dwelling unit buildings, private yards, and attached garages.
- Provide waiver exhibit listing "C" standards found in <u>Section 4.711</u> of the Zoning Ordinance, along with a secondary column listing all variances to the "C" standards (aka the development waivers listed on the Site Plan, including Open Space reduction, waiver to MFD submittal, and added building orientation)

#### **<u>Fire Department</u>**

FWFD - (Lt. Donna York, donna.york@fortworthtexas.gov)

Two points of ingress/egress are required for multi-family developments having more than 100 units.

IFC 2021/CFW Adopted Amendments Ordinance #25388-03-2022 Section 503.1.7 Secondary Access-Multiple-family Residential

Emergency Access Easements will be named on the final plat for addressing.

General information:

Failure to recognize violations of the fire code by the fire code official does not waive the requirement of meeting minimum requirements of the fire code in the future.

It is the applicant's and the owner's responsibility to meet all minimum fire code requirements at all times.

The City of Fort Worth has adopted the 2021 International Fire Code as its current fire code at the time of this review. The City of Fort Worth has also adopted Amendments that are available by searching the City Secretary's site for Ordinance #25388-03-2022.

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#### **Transportation/Public Works**

Cleared workflow in Accela, but no comments provided

<u>Stormwater</u>

Cleared workflow in Accela, but no comments provided

<u>Water</u> No Response provided

<u>Platting</u> No response provided

Park & Recreation No response provided

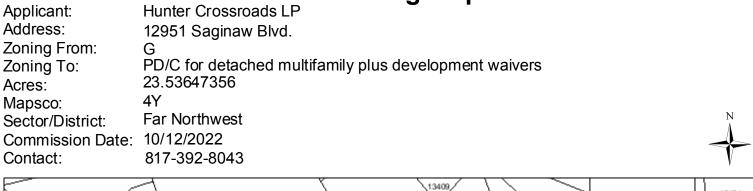
#### **Building Plan Review**

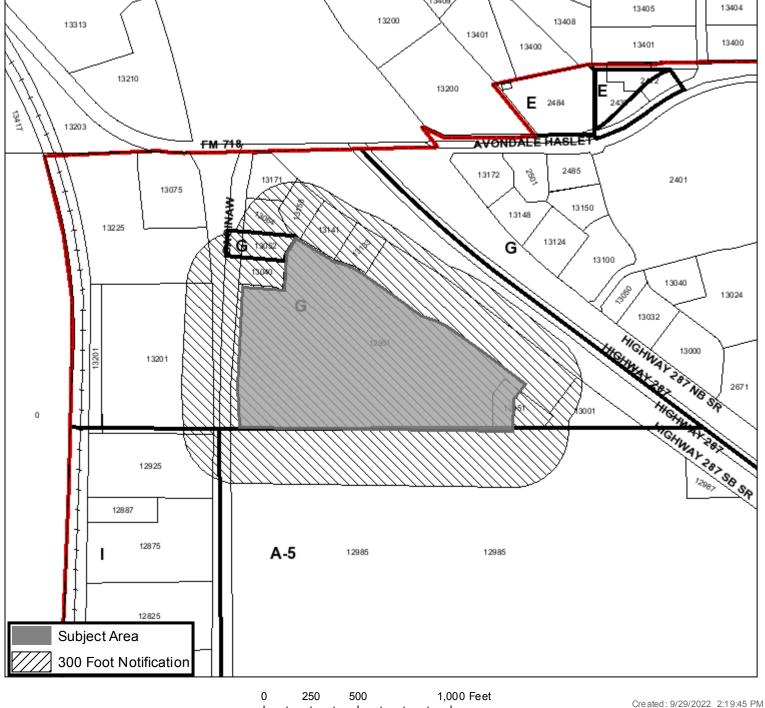
No response provided

(Comments made by Platting (Subdivision Ordinance), Transportation/Public Works, Fire, Park & Recreation, and Water Department staff <u>cannot be waived</u> through the Zoning Commission and City Council. Approval of the zoning site plan does not constitute the acceptance of conditions.)

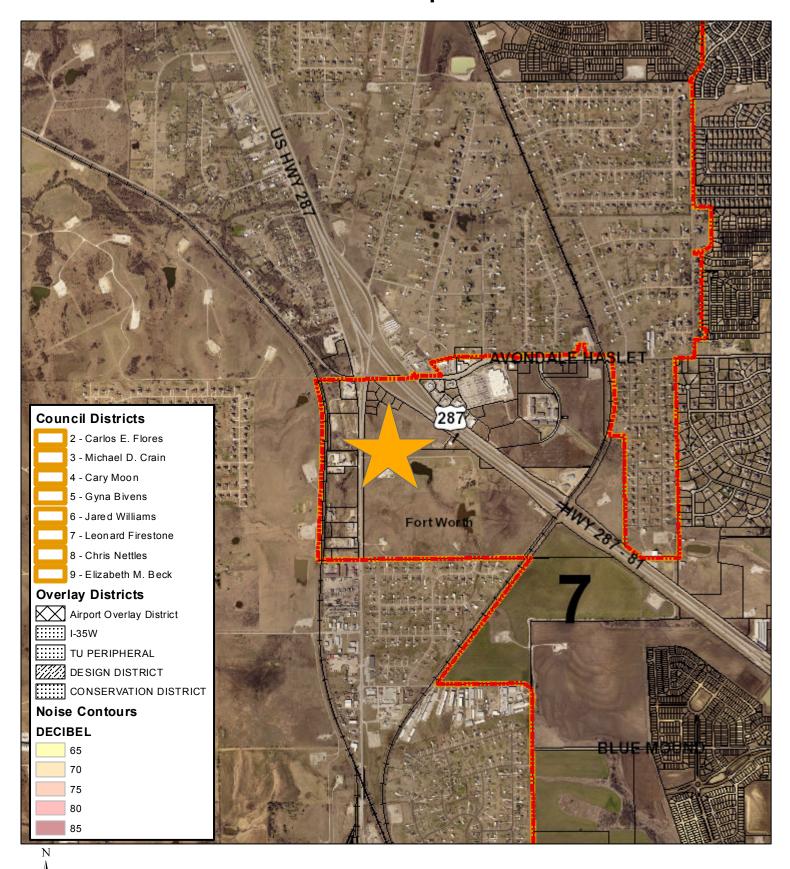


## Area Zoning Map







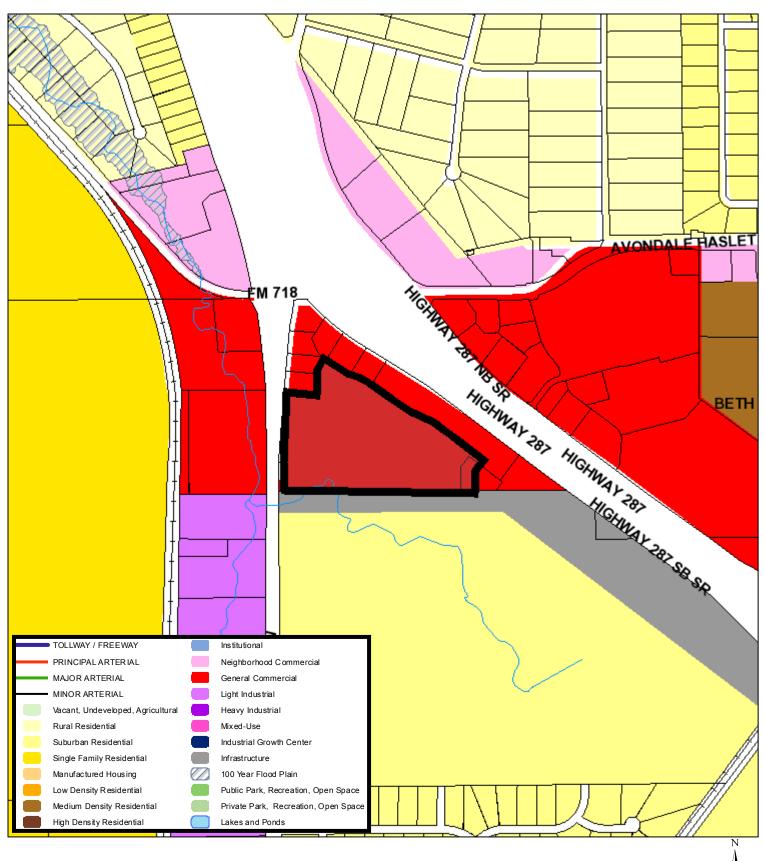


1,000 2,000 4,000 Feet

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### **Future Land Use**



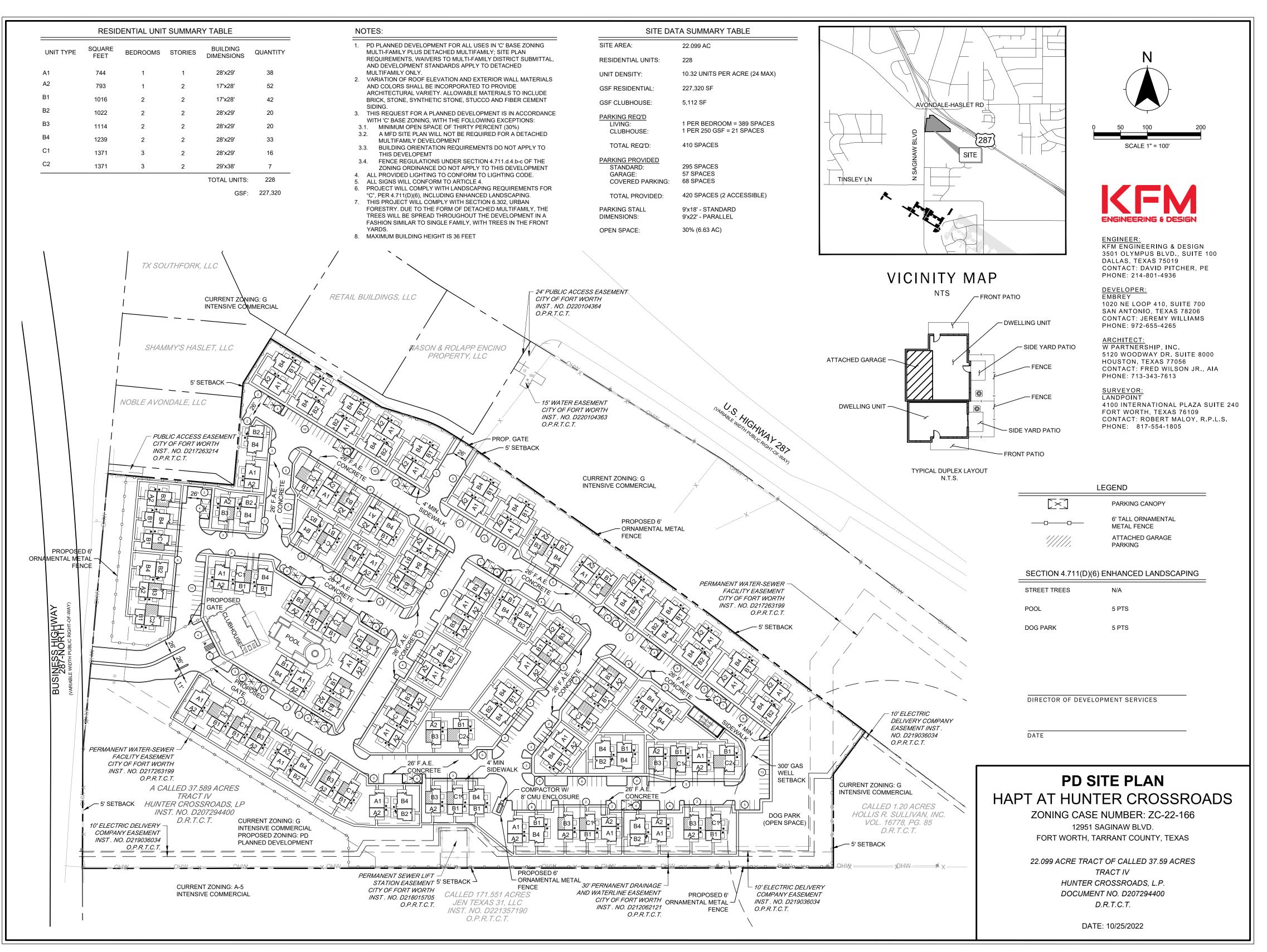
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A Comprehensive Plan shall not constitute zoning regulations or establish zoning district boundaries. (Texas Local Government Code, Section 213.005.) Land use designations were approved by City Council on March 6, 2018.



### **Aerial Photo Map**





AM



S	<b>P</b> A	CE CA	LCUL	ΑΤΙ	ONS		
Area		a			962,635	sf	
F	oot	prints in	c. fence	d ya	rds		
•	38	units	1015	sf	38,570	sf	
•	52	units	685	sf	35,620	sf	
	42	units	680	sf	28,560	sf	
	20	units	800	sf	16,000	sf	
	20	units	1015	sf	20,300	sf	
	33	units	1085	sf	35,805	sf	
•	16	units	1100	sf	17,600	sf	
•	7	units	1330	sf	9,310	sf	
house/Leasing Office					7,500	sf	
Area					6,275	sf	
0	avir	ng					
eways					25,000	sf	
ets & Parking					205,000	sf	
n					67,525	sf	
3	ce				449,570		
					46.7%		

NARIABLE WIDTH SUBLIC RIGHT CROSS

PERMANENT WATER-SEWER

B1

B3 C1 A2 B1

FACILITY EASEMENT CITY OF FORT WORTH

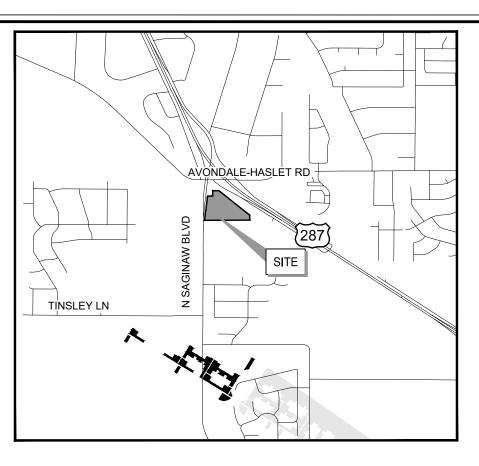
INST . NO. D217263199

0.P.R.T.C.T.

- 10' ELECTRIC DELIVERY COMPANY EASEMENT

INST . NO. D219036034

0.P.R.T.C.T.



VICINITY MAP NTS

- 10' ELECTRIC DELIVERY COMPANY

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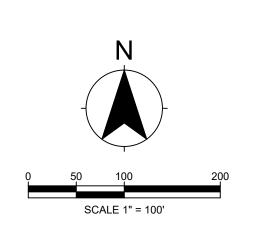
EASEMENT INST . NO. D219036034

0.P.R.T.C.T.

CALLED 1.20 ACRES

HOLLIS R. SULLIVAN, INC.

VOL. 16778, PG. 85 D.R.T.C.T.





ENGINEER: KFM ENGINEERING & DESIGN 3501 OLYMPUS BLVD., SUITE 100 DALLAS, TEXAS 75019 CONTACT: DAVID PITCHER, PE PHONE: 214-801-4936

### <u>DEVELOPER:</u> EMBREY

1020 NE LOOP 410, SUITE 700 SAN ANTONIO, TEXAS 78206 CONTACT: JEREMY WILLIAMS PHONE: 972-655-4265

### ARCHITECT: W PARTNERSHIP, INC.

5120 WOODWAY DR. SUITE 8000 HOUSTON, TEXAS 77056 CONTACT: FRED WILSON JR., AIA PHONE: 713-343-7613

### SURVEYOR:

4100 INTERNATIONAL PLAZA SUITE 240 FORT WORTH, TEXAS 76109 CONTACT: ROBERT MALOY, R.P.L.S. PHONE: 817-554-1805

DIRECTOR OF DEVELOPMENT SERVICES

DATE

### **OPEN SPACE DIAGRAM** HAPT AT HUNTER CROSSROADS

ZONING CASE NUMBER: ZC-22-166 12951 SAGINAW BLVD.

FORT WORTH, TARRANT COUNTY, TEXAS

22.099 ACRE TRACT OF CALLED 37.59 ACRES TRACT IV HUNTER CROSSROADS, L.P. DOCUMENT NO. D207294400 D.R.T.C.T.

DATE: 10/25/2022