

Zoning Staff Report

Date: August 12, 2025 Case Number: ZC-25-090 Council District: 10

Zoning Map Amendment

Case Manager: Beth Knight

Owner / Applicant: TOR Holdings, LLC/Tim Sansone Acreage: 7.787 acres

Site Location: 13001 Old Denton Road

Request

Proposed Use: Wood recycling and composting

Request: From: "K" Heavy Industrial in the Alliance Airport Overlay

To: Add Conditional Use Permit (CUP) to allow parking of wood recycling and

composting, in "K" Heavy Industrial with development standard waivers for outdoor storage and fencing in front of the building, as well as screening; site plan

included

Recommendation

Land Use Compatibility: Requested change is compatible

Comprehensive Plan Map Consistency: Requested change is consistent

Comprehensive Plan Policy Consistency: Requested change is consistent

Staff Recommendation: Approval

Zoning Commission Recommendation: Approval by a vote of 7-1 for 3 years

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Project Description and Background

The property is located less than 50 feet north of the intersection of Old Denton Road and Alliance Gateway Freeway (State Highway 170). The site was zoned "K" Heavy Industrial as part of its 2006 annexation into the City of Fort Worth. The site started being used for wood recycling and composting between April and December 2023, according to Google StreetViews. This land use begun without proper zoning approvals resulted Code Compliance violations in April 2025. Wood recycling is defined as wood debris brought to the site, sorted to remove contaminants, shredded or ground to create small pieces, then further ground into finer pieces to create wood mulch. Wood composting can be leafy material or wood mulch that is allowed to degrade into top soil amendments.

The site is a more intensive industrial use with outdoor wood processing and composting, than the surrounding less intensive uses including residential, commercial, warehousing, and vacant land. Single family houses with "D" zoning are located across SH 170, less than 700 feet to the southeast. South of the site, SH 170 (Alliance Gateway Freeway) is a 6-lane divided freeway with service road, which is suitable for semi-truck traffic. Old Denton Road is striped as a 2-lane undivided roadway, approximately 70 feet wide, but has paving approximately 40 feet wide. The roadway is listed on the Master Thoroughfare Plan as a Commercial Connector.

The applicants are requesting a Conditional Use Permit for wood recycling and composting be added to their "K" Heavy Industrial District, without a time limit for approval. Outdoor storage and bulk/retail sales of topsoil products are allowed by right in the industrial districts with a primary building; however, wood recycling and brush composting is only permitted with a CUP approval. The site began the Certificate of Occupancy permit for wood processing in August 2023 and revised their application to remove this use in September 2023. The applicant purchased the site in October 2023 and made the last revision to the CO in July 2024. The CO permit subsequently expired, but the applicant opened the business and is processing wood by chipping and composting. Wood chippers can produce noise up to 105 decibels, which is on par with a close jet fly-over, and 50 decibels more than the 65 decibel noise contour from the Alliance Airport Overlay. The wood grinding/composting area has been moved to be behind noise barrier walls in the rear of the site.

Conditional uses are those uses which are generally compatible with the permitted land uses in a given zoning district, but which require individual review of their proposed location, design and configuration, and the imposition of conditions in order to ensure the appropriateness of the use at a particular location. While wood recycling and composting is not permitted in the "K" zoning district by right, allowing one by CUP with a site plan may help mitigate any neighborhood concerns, as well as give options for the CUP to be revoked in the event of new code violation convictions. Sec. 4.407 notes: The use of property for the purposes described in a conditional use permit shall not commence until a certificate of occupancy has been issued. A certificate of occupancy shall not be issued until all approvals which may be required by the codes and ordinances of the city, including, but not limited to, a building permit, a certificate of occupancy and subdivision approval have been satisfied.

The site plan shows outdoor storage areas on the western portion of the site, with additional outdoor storage in concrete bins in the front eastern portion as part of the sales area. An office building and other building are also

located in the site's center. The layout places some outdoor storage in front of the building, where non-habitable uses are required behind the building. The 300-foot front yard had the existing trees removed without an approved Urban Forestry permit and replaced with shredded wood piles. The site plan proposes to re-instate the minimum amount of the prior front landscaping on Old Denton Road to meet the site's landscaping requirements, instead of matching the front yard of the industrial use to the north. The site is currently using 2 stacked shipping containers with a banner as their sign. As part of the CUP approval, this informal signage would be removed and replaced with a standard detached sign. A small waterway runs thru the rear storage yard.

The Fire Department has noted the buildings in the middle of the site cannot be reached from the existing fire hydrants, so an additional private hydrant in the southeastern area is shown. The site plan does not show where the pallets will be located. The site contains a large tank for refueling on-site equipment. Since wood mulching and composting, as well as fuel tanks, are known fire risks, additional mitigation measures are needed to ensure any fire is contained as much as possible. The bulk of the heavy industrial uses has been moved to be on the western portion, away from the nearest residential uses. A screening fence and trees have been added to most of the southern property line to help screen the industrial uses from SH 170.

If a time limit is established for a Conditional Use Permit, the renewal of the CUP shall be considered through the public hearing process and approved by the City Council. A CUP shall expire if no permitting action is taken within six months of approval or the use ceases for six months. A CUP may be revoked through the public hearing process if necessary after convictions of one or more code violations.

Per Section 4.407 (a), the following general rules apply to all conditional uses:

- a) Conditional use permits in residential districts shall be limited to those uses designated "CUP" in the Residential District Use Table in Chapter 4, Article 6, Section 4.603.
- b) Approval of a conditional use permit shall authorize only the particular use or category of related uses for which the conditional use permit is issued.
- c) A conditional use shall not be enlarged, extended or otherwise modified unless approved by the City Council or approved administratively as applicable.
- d) The use of property for the purposes described in a conditional use permit shall not commence until a certificate of occupancy has been issued. A certificate of occupancy shall not be issued until all or approvals which may be required by the Codes and Ordinances of the City, including, but not limited to, a Building Permit, a Certificate of Occupancy and subdivision approval have been satisfied.

Section (d) provides the following Conditional Use Permit factors in consideration of appropriateness of a request:

- a) The proposed use is consistent with the Comprehensive Plan;
- b) The proposed use is compatible with the existing and adjacent uses.
- c) The proposed use meets all supplemental use standards specifically applicable to the use as set forth in Chapter 5;
- d) The proposed use is compatible with and preserves the character and integrity of adjacent development and neighborhoods;
- e) The proposed use is not materially detrimental to the public health, safety, and welfare, or results in material damage or prejudice to other property in the vicinity.

The following table provides information related to the proposed waivers of the standard ordinance requirements. The significant waivers on the site plan or due to existing site conditions are bolded.

Standard	K Zoning	Proposed CUP
Non-habitable uses	Non-habitable uses behind building	Outdoor storage between the building and street

Front yard fencing	No fencing in front of the building	Fencing with ranch-style gates in front of the building
Screening fence	Solid screening required around all outdoor storage	Screening fence added to part of southern property line

Sec. 4.407 states: In approving the application, the zoning commission may recommend and the city council may impose such conditions as are reasonably necessary to mitigate adverse effects of the proposed use in accordance with these standards and the purpose and intent of this section. Conditions and modifications may include, but are not limited to:

- a. Regulation of period of time the use will be allowed;
- b. Limitation of building size or height;
- c. Increased open space;
- d. Limitations on impervious surfaces;
- e. Enhanced loading and parking requirements;
- f. Additional landscaping, curbing, sidewalk, vehicular access and parking improvements;
- g. Placement or orientation of buildings and entryways;
- h. Buffer yards, landscaping and screening;
- i. Signage restrictions and design;
- j. Maintenance of buildings and outdoor areas; and
- k. Development in accordance with a submitted site plan.

Surrounding Zoning and Land Uses

North "K" Heavy Industrial / autonomous truck testing, outdoor storage

East "C" Medium Density Multifamily, "G" Intensive Commercial / multifamily complex, convenience retail

South "D" Medium Density Multifamily, "G" Intensive Commercial / single family residential, vacant land

West "K" Heavy Industrial / gas well, warehouse

Zoning History

ZC-06-258, Council-initiated, from Unzoned to K, approved 12/12/2006.

ZC-14-036, Council-initiated, addition of Alliance Airport Overlay, approved, 4/10/2014.

Public Notification

300-foot Legal Notifications were mailed on June 27, 2025.

The following organizations were notified: (emailed June 27, 2025)

Organizations Notified		
Valley Ridge HOA*	Saratoga HOA	
North Fort Worth Alliance	Keller ISD	
Northwest ISD	Streams And Valleys Inc	
Trinity Habitat for Humanity		

^{*} Located closest to this registered Neighborhood Association

Development Impact Analysis

Land Use Compatibility

The applicant is proposing to add a Conditional Use Permit without a time limitation to the site for wood recycling and composting; with notable waivers to storing materials in front of the building, minimal landscaping, no screening fence, and urban forestry. The intensive wood processing land use is not allowed by right in any industrial district. The waivers are needed because the applicant has begun operations without permits and converted the front landscaped area into wood mulch piles. The surrounding land uses are a mix of single family, multifamily, commercial, and industrial uses.

Additional City standards for a fire hydrant to reach the buildings in the middle of the site were also noted. If a fire starts due to the combustible wood mulch or compost, the emergency response would be hampered because a fire hose cannot reach the majority of the site from the closest hydrant. Additionally, no information is available as to whether or not machinery is available on-site to pull apart the mulch piles so firefighters can adequately gain access. Based on the notes, it appears the stacked material will be 2-3 times taller than the concrete walls. The surrounding uses are lower intensity, but the loud wood shredding has been moved further away from residential uses. Noise barrier walls are also shown between the lower intensity uses and the wood shredding area. The hours of operation are noted to be generally during standard office hours, instead of operating a 24-hour facility.

The revised site plan **is compatible** with surrounding land uses, although opening for business without obtaining the appropriate approvals or building permits. The business has not preserved the existing landscaped area or many of the trees, but is proposing to now meet the minimum landscaping requirements. The site plan has been modified to show how the wood recycling and composting would not be materially detrimental to the public health, safety, and welfare; or prejudicial to other properties in the vicinity.

Comprehensive Plan Consistency – Far North Sector

The 2023 Comprehensive Plan currently designates the subject property as "Industrial Growth Center" on the Future Land Use Map. The requested land uses are included in the description envisioned for this category, as detailed in the excerpt from the Comprehensive Plan below.

INDUSTRIAL

Industrial Growth Center

Industrial and commercial uses serving a large region

MU-2, All Commercial & Industrial

The revised zoning proposal is now consistent with the following policies of the Comprehensive Plan:

- Encourage new development adjacent and connected to previously developed or platted areas in order to utilize existing utility and road infrastructure and services, thereby optimizing public and private investments and discouraging sprawl development.
- Locate large industrial uses along freight rail lines, highways, or airports within industrial growth centers and other appropriate locations.
- Separate incompatible land uses with buffers or transitional uses. Some land uses have attributes such as height, proportion, scale, operational characteristics, traffic generated, or appearance that may not be compatible with the attributes of other uses.

The proposed zoning is **consistent** with the future land use map and with the policies stated above.

Site Plan Comments

Zoning and Land Use

The site plan as submitted is not in general compliance with the Zoning Ordinance regulations.

- 1. Show and label where the materials' bagging is done or note "No material is bagged on site. All bagged material is delivered from different sites."
- 2. Based on the notes, it appears the stacked material will be 2-3 times taller than the concrete walls.
- 3. State the maximum height of the bulk materials stored in the bins. It appears the bins frequently over-top the bin height, where materials can spill past this sides and rear of the bins. Note "Bins are approximately 8' tall. The material in the bins will be lowered so that it stays in the bin planned."
- 4. The site photos show pallets stored adjacent to the northern buildings. Show and label where the pallet storage is located and note its height.
- 5. The 2-story building appears to be 750 square feet/floor. State the total square footage instead.
- 6. Note 0 parking spaces are required, as the site is more than 250 feet from residential zoning or uses.
- 7. Any trees removed will require mitigation.
- 8. Show the existing trees' locations.
- 9. Solid screening fence is required around the outdoor storage areas to be wood, brick, stucco, or masonry products. Show the screening fence location and note its height and materials. If approved, add the note in bold: "Development waiver was granted to have screening fence on part of the southern property line only."
- 10. Label the zoning of the land to the east.
- 11. The site photos show extensive chemicals on-site, including a large trailer mounted tank. Detail the chemicals' names, amounts, hazard/irritation rating, and locations or note "No chemicals are stored onsite outside of fluids for equipment. A fuel tank permit was submitted."
- 12. Waste facilities, including wood processing, are subject to enhanced site plan standards. The following items can be added to the current site plan, on an additional site plan site, or letter-sized paper as appropriate.
- 13. Label the vacant land uses ¼ mile of the site. Make all "G" zoning red.
- 14. Discuss the characteristics of the Old Denton Road access, including current traffic volumes and impact of proposed facility on roads and traffic.
- 15. Note the equipment/machinery's use.
- 16. Detail fire prevention and control.
- 17. Detail groundwater, drinking water and surface water protection including wash areas, stream or water course diversions, holding ponds and tanks.
- 18. Detail installation and maintenance of signage at the entrance to the facility that is clearly visible to the public and identifies the owner, operator, business address, telephone number and hours of operation of the facility
- 19. Obtain, maintain and have available on-site all required permits and comply with all federal, state and local regulations that relate to the collection, transportation, handling, processing and disposal of all materials for which the facility is approved.
- 20. Submit and maintain on-site an operations plan that addresses:
 - i. Provisions for preventing unauthorized wastes and materials from being brought to the facility;
 - ii. Procedures for identifying, handling, removing, transporting and disposing of unauthorized wastes and materials that may have been brought to the facility;
 - iii. Procedures for controlling water runoff, erosion, dust, odors, vectors and rodents;

- iv. Procedures and employee training for fire prevention and control;
- v. Litter control and cleanup; and
- vi. Procedures for reporting and handling fuel and chemical spills.
- 21. Provide proof of financial security by submitting documents showing compliance with federal and/or state financial assurance requirements or by submission of performance bond sufficient to ensure that maximum amount of materials stored or accumulated on-site at any one time can be properly recovered and disposed of in the event that the owner/operator is unable to do so.
- 22. Informational comment: The Development Services Department may not issue a certificate of occupancy until the operator of such facility submits proof that the operation of the facility has been approved by all applicable federal and state regulatory agencies as required by law.

(Comments made by Platting (Subdivision Ordinance), Transportation/Public Works, Fire, Park & Recreation, and Water Department staff <u>cannot be waived</u> through the Zoning Commission and City Council. Approval of the zoning site plan does not constitute the acceptance of conditions.)

Stormwater

1. None noted as of 5/28/2025.

Fire

- 1. Fire Department Commercial Inspections is working with the occupant to resolve existing violations. A Certificate of Occupancy is required to continue operation.
- 2. Permits required for miscellaneous combustible storage.
 - 105.3.3 Occupancy Prohibited Before Approval
 - 315.2 Permit Required
- 3. Hydrant hose lay to all buildings on the site exceeds 500'. An additional hydrant required. Nearest hydrant is on a dead end main.
 - 507.5.1(2) Fire Hydrants
- 4. Bulk piles of wood/mulch/compost limited to 2500 cubic feet.
 - 105.5.31 Miscellaneous Combustible Storage.
- 5. Chapter 28 applies by definition of Agro-Industrial facility.
 - 2802.1 Definition -Agro-Industrial
- 6. Fire apparatus access roads (fire lanes) shall be provided for buildings and facilities in accordance with Section 503.
 - 2803.6 Fire Apparatus Access Roads
- 7. Portable extinguishers shall be provided in accordance with Section 906 for extra high hazards. Portable extinguishers shall be provided within 50' distance in travel from any machine producing shavings or sawdust.
 - 2804.3 Portable Extinguishers
- 8. Bulk piles shall not exceed 25' in height, 150' width, and 250' in length. A permit is available to exceed this maximum provided that a written fire protection plan is approved. 2808.3 Size of Piles
- 9. Bulk piles shall be separated from buildings, property lines and adjacent piles or stacks by a distance of not less than 1 1/2 times the height of the pile. The distance between rows shall be a minimum of 30'. Approved fire apparatus access roads shall be provided within the separation space in accordance with Section 503.
 - 2808.4 Pile Separation

- 10. The owner and operator shall develop a plan for monitoring, controlling and extinguishing spot fires and submit a plan to the fire code official for review and approval.

 2808.10 Emergency Plan
- 11. Fuel dispensing from mobile tank to heavy equipment is present on site and must meet requirements of 5706.2.8 Dispensing from Tank Vehicles
- 12. Abandoned underground fuel tanks may be present on the site. Fire Dept has no record of these tanks.
- 13. Failure to recognize violations of the fire code by the fire code official does not waive the requirement of meeting minimum requirements of the fire code in the future.

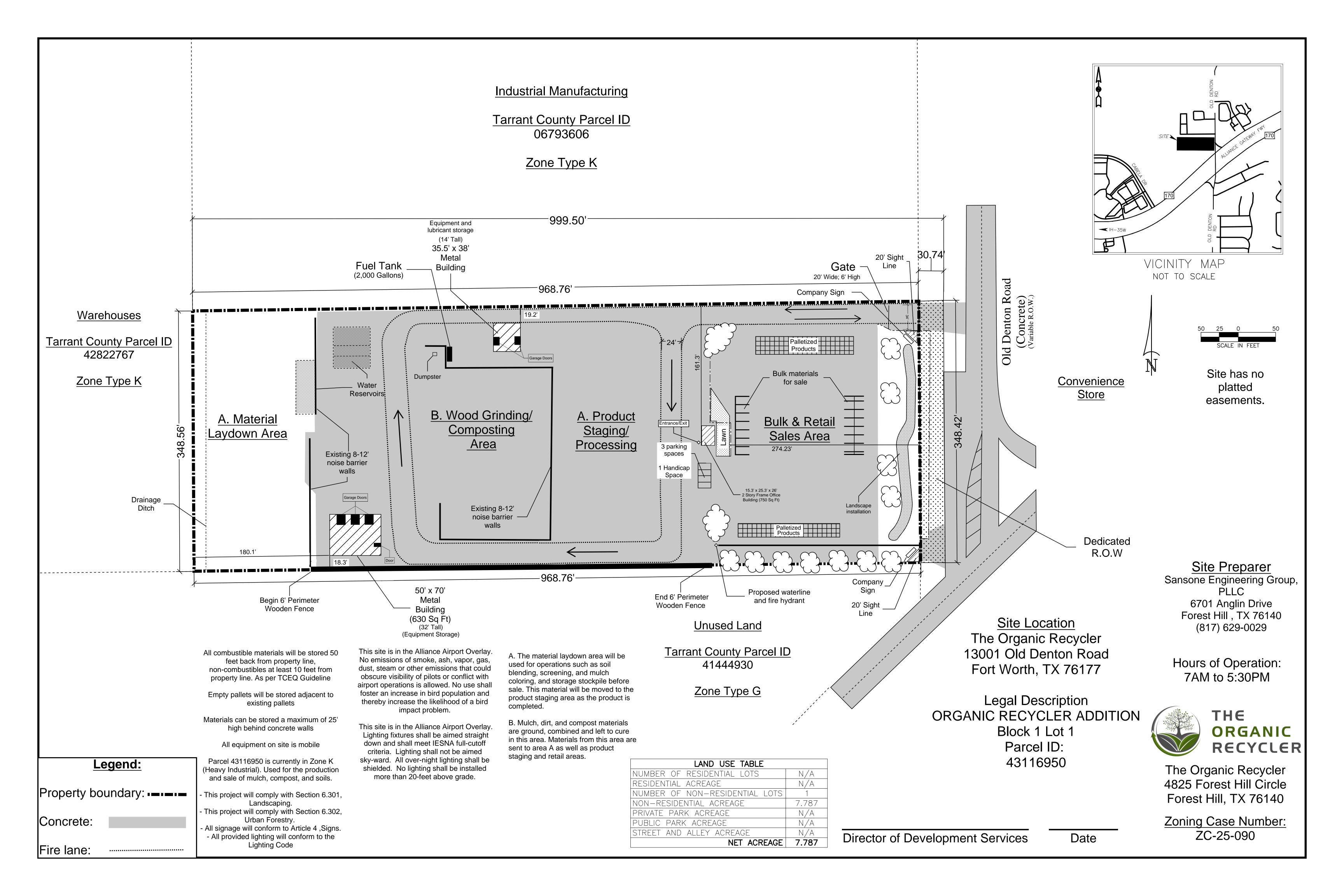
 It is the applicant's and the owner's responsibility to meet all minimum fire code requirements at all times.
- 14. The City of Fort Worth has adopted the 2021 International Fire Code as its current fire code at the time of this review. The City of Fort Worth has also adopted Amendments #25388-03-2022. https://www.fortworthtexas.gov/departments/fire/services/bureau.

T/PW Engineering

- 1. FYI: Gate location will need to follow the requirements of the TEM.
- 2. FYI: Sidewalks and street lights may be required at CO permit if current conditions do not meet city standards.

DSD Water Engineering

- 1. Please refrain from emailing DSWS separately to clear holds; Early permit review requests by email or in person will not be accepted. All revisions need to be submitted through Accela permitting system so that they are recorded and tracked appropriately.
- 2. Water taps less than 2 inch to be installed by Field Ops (817)392-8246 taps greater than 3 inch will need to go through IPRC or WMP.





TOR Holdings, LLC Applicant: Address: 13001 Old Denton Road

Zoning From:

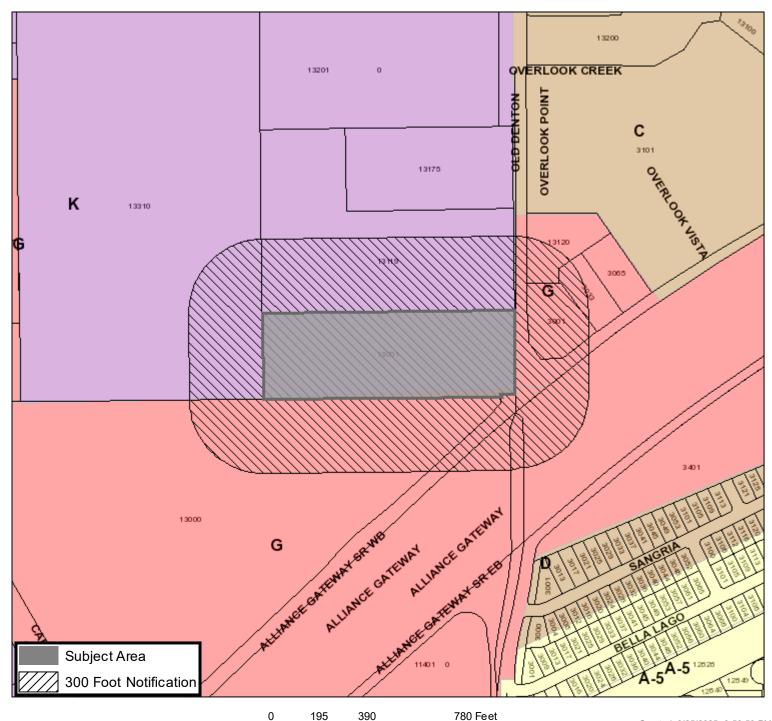
Add CUP for wood recyling and composting, waiver for storage & fencing in front of building Zoning To:

7.787 Acres: Mapsco: Text Far North Sector/District:

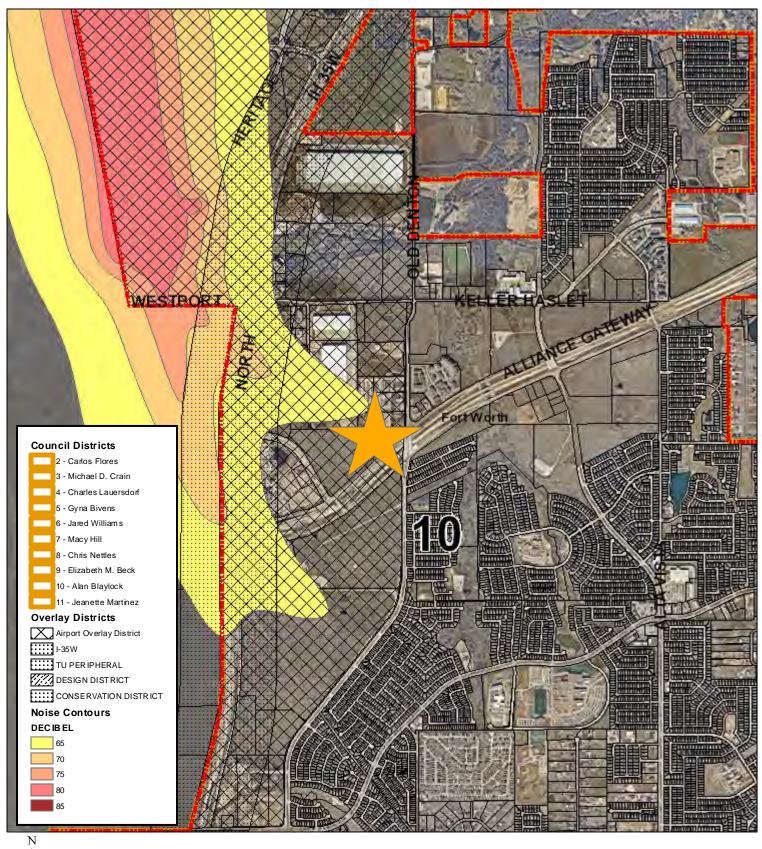
Commission Date: 7/9/2025

Contact: 817-392-8190



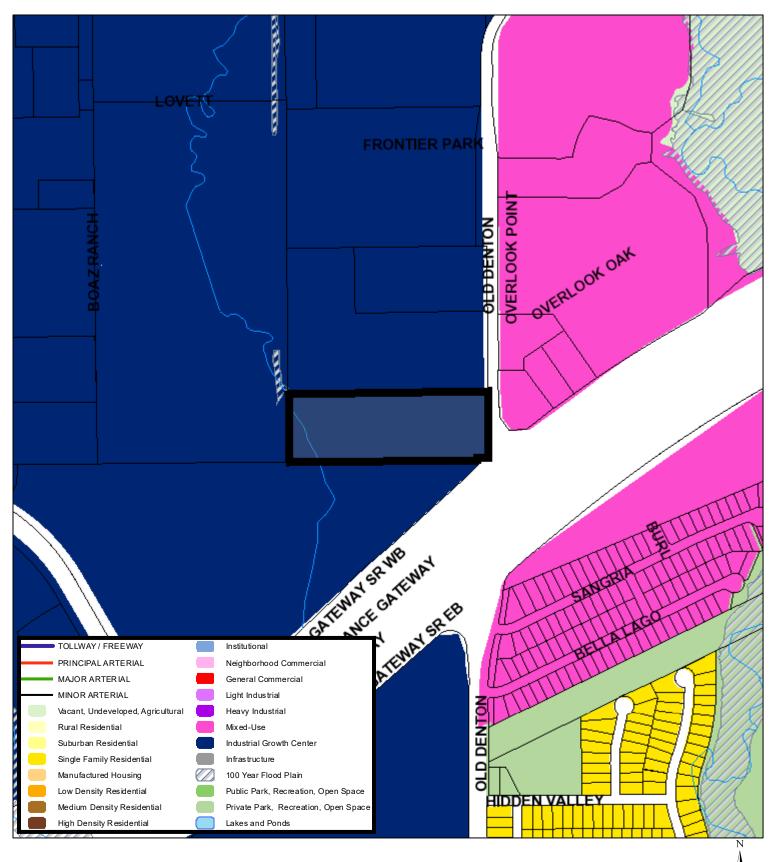








Future Land Use





Aerial Photo Map

