

Zoning Staff Report

Date: March 11, 2025 Case Number: ZC-24-159 Council District: 11

Zoning Map Amendment

Case Manager: Beth Knight

Owner / Applicant: Oncor Electric Company/Travis Yanker

Site Location: 1000 Wallace Street Acreage: 1.02 acres

Request

Proposed Use: Electric Power Substation Expansion

Request: To: Add Conditional Use Permit (CUP) to allow an electrical power substation in

"FR" General Commercial Restricted; site plan included with development

standard waivers for structures in the projected front yards and fencing materials.

Recommendation

Land Use Compatibility: Requested change is compatible

Comprehensive Plan Map Consistency: Not applicable

Comprehensive Plan Policy Consistency: Requested change is consistent

Staff Recommendation: Approval

Zoning Commission Recommendation: Approval by a vote of 8-0

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Project Description and Background

The applicant is requesting an expansion to an existing electrical power substation that appears to have been developed in the 1980s. The proposed site is in the northeast quadrant of E. Rosedale Street and Ayers Avenue. The site has been platted into a "pan-handle" shaped lot with the majority of the frontage on Wallace Street and a 40-foot wide area fronting Ayers Avenue. Wallace Street is classified as a local road, serving the few blocks in the immediate vicinity. Electrical power substations are allowed by right in the more intensive industrial districts and only permitted within commercial zoning districts with a CUP approval. A chain link fence surrounds the equipment facing Wallace Street, with the northern 40 feet unfenced and used by an adjacent property for parking and accessing the rear of their building. The site plan shows several development waivers requested related to fencing location and fencing. Although scenic corridors are in the vicinity on the west side of Ayers Avenue and along E. Rosedale Street, the site is not covered by a scenic corridor.



Conditional uses are those uses which are generally compatible with the permitted land uses in a given zoning district, but which require individual review of their proposed location, design and configuration, and the imposition of conditions in order to ensure the appropriateness of the use at a particular location.

While an electrical power substation is not permitted in the "FR" zoning district by right, allowing one by CUP with a site plan may help mitigate any neighborhood concerns, as well as give options for the CUP to be revoked in the event of code violation convictions. The site is currently developed as an electrical substation with high voltage transmission lines running along the northern edge. Commercially zoned land, developed with a variety of commercial uses and a gas well site, surrounds the site to the east, south, and west. A railroad track lies to the north, separating the site from a single-family neighborhood further to the north. The site has direct access to Wallace Street and Ayers Avenue. The site plan shows electrical switching equipment with one equipment building, approximately 110 feet away from the existing residential neighborhood north of the railroad track. No habitable buildings are proposed, and the site is exempt from parking requirements due to being separated by a railroad track from a residential district. The site is also exempt from the current

landscaping requirements because the new structures are less than 3,000 square feet and less than 30% of the existing site footprint.

Through Ordinance 23609 effective March 29, 2019, the Conditional Use Permit allows for an unlimited time period for the operation of a use unless otherwise approved by the City Council. If a time limit is established for a Conditional Use Permit, the renewal of the CUP shall be considered through the public hearing process and approved by the City Council. A CUP shall expire if no permitting action is taken within six months of approval or cease of the use for six months. A CUP may be revoked through the public hearing process if necessary after convictions of one or more code violations.

Per Section 4.407 (a), the following general rules apply to all conditional uses:

- a) Conditional use permits in residential districts shall be limited to those uses designated "CUP" in the Residential District Use Table in Chapter 4, Article 6, Section 4.603.
- b) Approval of a conditional use permit shall authorize only the particular use or category of related uses for which the conditional use permit is issued.
- c) A conditional use shall not be enlarged, extended or otherwise modified unless approved by the City Council or approved administratively as applicable.
- d) The use of property for the purposes described in a conditional use permit shall not commence until a certificate of occupancy has been issued. A certificate of occupancy shall not be issued until all or approvals which may be required by the Codes and Ordinances of the City, including, but not limited to, a Building Permit, a Certificate of Occupancy and subdivision approval have been satisfied.

Section (d) provides the following Conditional Use Permit factors in consideration of appropriateness of a request:

- a) The proposed use is consistent with the Comprehensive Plan;
- b) The proposed use is compatible with the existing and adjacent uses.
- c) The proposed use meets all supplemental use standards specifically applicable to the use as set forth in Chapter 5;
- d) The proposed use is compatible with and preserves the character and integrity of adjacent development and neighborhoods;
- e) The proposed use is not materially detrimental to the public health, safety, and welfare, or results in material damage or prejudice to other property in the vicinity.

The following table provides information related to the proposed waivers of the standard zoning ordinance requirements. The significant waivers are bolded.

Standard	Regulation	Proposed CUP		
Projected front yard from "E" zoning	20'	10'		
Building Location	Building not allowed in the front yard	Control building appears to be in the front yard		
Side Yard Setback	5-foot side yard setback	1.35-foot side yard setback on south		
Fencing Material	Solid fencing is not allowed in the front yard	8-foot solid screening fence proposed in Wallace Street front yard		

The block faces of both Wallace Street and Ayers Avenue are impacted by the "E" Neighborhood Commercial zoning on the south end of the block that projects its 20-foot required front yard up the remainder of the block. The control center (equipment building) appears to within this projected front yard. While the existing electrical substation has chain link fencing, the fencing is only immediately around the equipment on Wallace Street. The fencing standards have been upgraded since this site was developed, and chain link fencing is no longer allowed in the front yards of utility facilities. The proposed site plan shows this chain link fencing being replaced in the front yard, as well as extended onto the portion facing Ayers Avenue, where no fencing currently exists.

The adjacent property to the west has been using the pavement in the 40-foot panhandle portion for parking spaces and access to a rear carport. Fencing in this area will cause the adjacent property to access the rear carport from another direction. The chain link fencing proposed is not an enhancement to the neighborhood. Additionally, the site plan shows solid fencing in the required 20-foot front yard setback where only open-design fencing, excluding chain link materials, is allowed. The solid fencing extends towards the southern side yard, but stops approximately 1 ½ feet from the southern property line and 10 feet from the western property line. The gaps leave an area that is unlikely to be maintained. Development waivers would be required for the building and fencing placement in the required front yards, as well as to vary the fencing materials allowed. Minor revisions to the site plan would eliminate most of the development waivers without materially affecting the site's security.

Surrounding Zoning and Land Uses

North "A-5" One-Family / Railroad track, single family uses

East "E" Neighborhood Commercial, "FR" General Commercial Restricted / Gas well, stealth tower

South "FR" General Commercial Restricted / Auto repair uses, vacant building

West "FR" General Commercial Restricted, "I" Light Industrial / Commercial uses, small industrial buildings

Recent Zoning History

ZC-13-182: south of site, from FR to I, denied 2/10/2014.

Public Notification

300-foot Legal Notifications were mailed on December 20, 2024. The following organizations were notified: (emailed December 20, 2024)

Organizations Notified					
Polytechnic Heights South NA *	Historic Stop Six NA				
Stop 6/Poly Oversight	Polytechnic Heights NA				
West Meadowbrook NA	Echo Heights Stop Six Environmental Coalition				
East Fort Worth, Inc.	Neighborhoods of East Fort Worth Alliance				
East Fort Worth Business Association	Fort Worth ISD				
Streams and Valleys Inc	Trinity Habitat for Humanity				
Southeast Fort Worth Inc.					

^{*} Located in this registered Neighborhood Association

Development Impact Analysis

Land Use Compatibility

The applicant is proposing to expand an existing electrical power substation, surrounded by other non-residential uses. The adjacent properties are zoned either "FR" General Commercial Restricted or "A-5" One-Family for the railroad tracks and single-family subdivision. The site plan shows four development waivers requested for fencing in the front yards, as well as allowing both chain link and solid screening fencing where not allowed. The proposed zoning request for an expanded electrical switching station **is compatible** with surrounding non-residential zoning and uses. The use and its operational characteristics would not create notable land use conflicts with the adjacent uses. However, the development waivers are not generally necessary to secure the site, and could be revised to eliminate most waiver requests.

Comprehensive Plan Consistency – Southeast Sector

The 2023 Comprehensive Plan currently designates the subject property as "Neighborhood Commercial" on the Future Land Use Map. The requested infrastructure land uses would be included in the list of zoning districts envisioned for this category, as detailed in the excerpt from the Comprehensive Plan below, and is considered to be **consistent**.

FUTURE LAND USE	DESCRIPTION			IMPLEMENTING ZONING
SPECIAL				
		-	•	
Infrastructure	Railroads airports utilities			ALI

The proposed zoning is consistent with the land use designations for this area and with the following policies of the Comprehensive Plan:

- Locate large industrial uses along freight rail lines, highways, or airports within industrial growth centers and other appropriate locations.
- Promote a balance of residential, commercial, and industrial uses in the Southeast sector.
- Separate incompatible land uses with buffers or transitional uses. Some land uses have attributes such as height, proportion, scale, operational characteristics, traffic generated, or appearance that may not be compatible with the attributes of other uses.

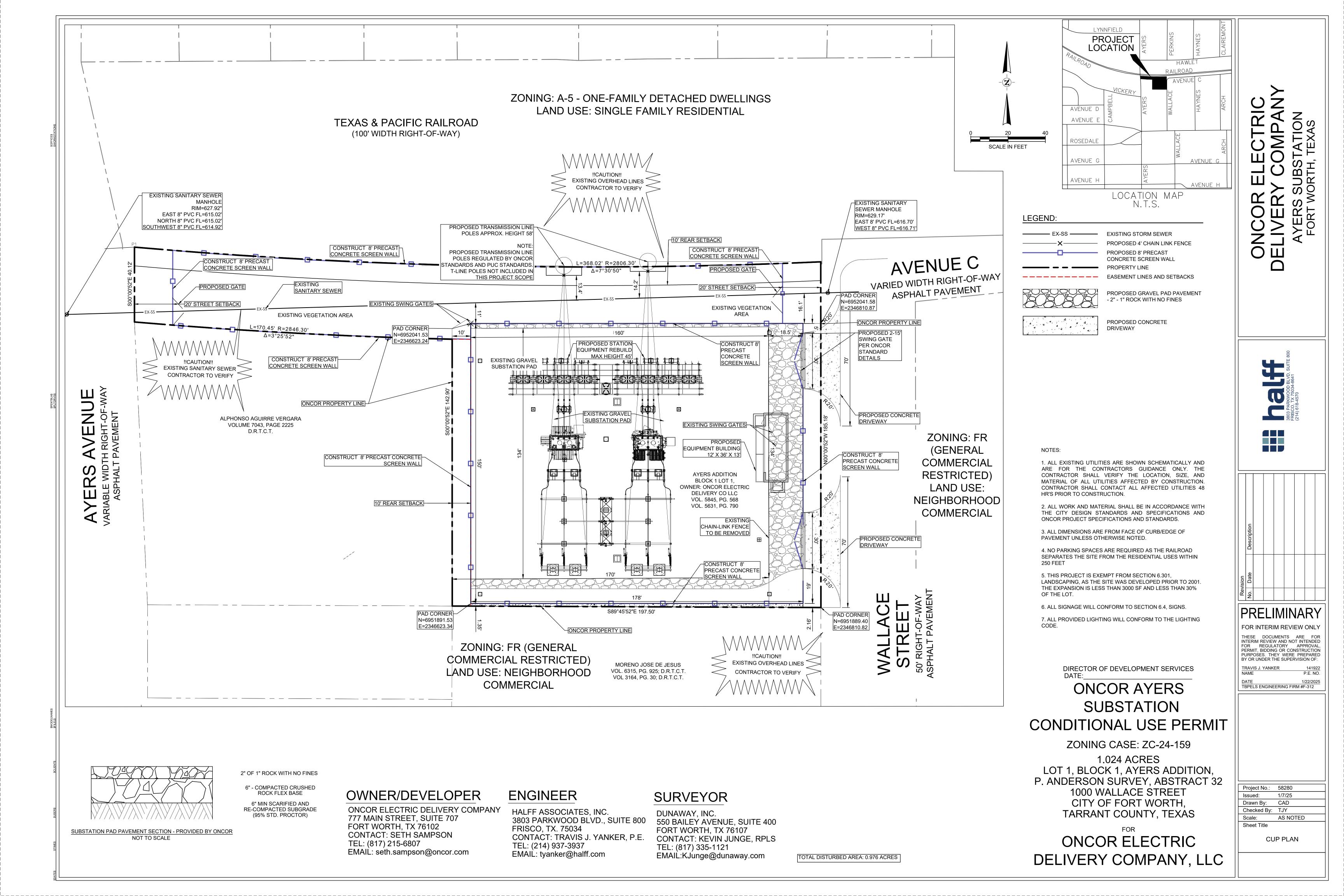
Based on conformance with the future land use map and with the policies stated above, the proposed zoning is **consistent** with the Comprehensive Plan.

Site Plan Comments

The following items will need to be complied prior to the ordinance becoming effective:

- 1. Remove the statement: "Preliminary for interim review only" as the zoning case is for regulatory approval.
- 2. Label the southern group of equipment with a height, similar to the northern equipment label.
- 3. Label the setback for the solid fence on the east side.

- 4. If approved, add the note in bold: "A development waiver was granted to have a solid screening wall in the Wallace Road projected front yard setback."
- 5. If approved, add the note in bold: "A development waiver is requested to have the equipment building in the Wallace Road projected front yard setback."
- 6. Label the ground surfaces that are not the concrete drives or gravel pad pavement along the southern property line and inside the fenced area.
- 7. If approved, add the note in bold: "A development waiver is requested to have a 1.35' southern side yard setback."
- 8. Site may require an accepted drainage study prior to platting, grading, infrastructure plan review, and building permit issuance.





Applicant: Area Zoning Map

Oncor Electric Delivery Company/Ashton Miller

Address: 1000 Wallace Street

Zoning From: FR

Acres:

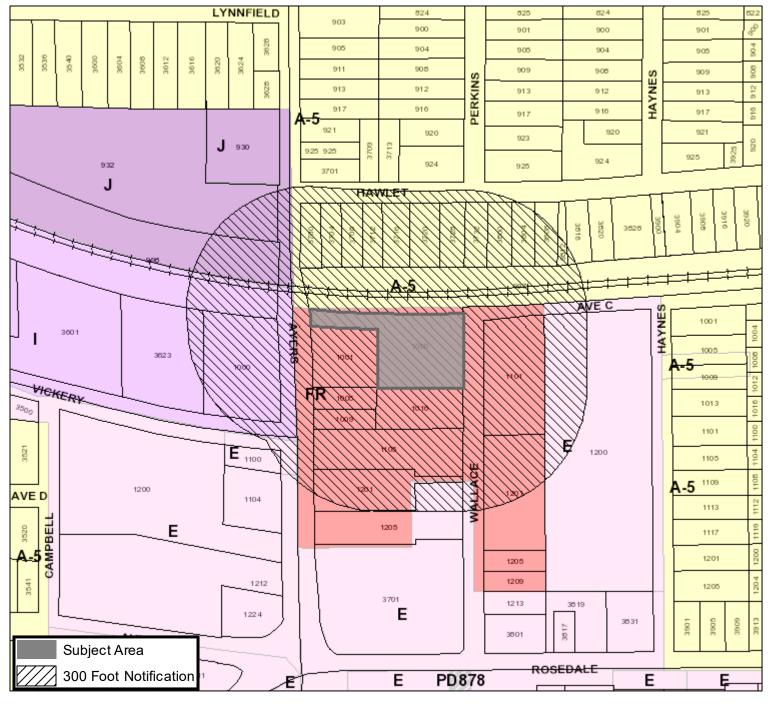
Zoning To: To add CUP to expand Electrical substation

1.01974401

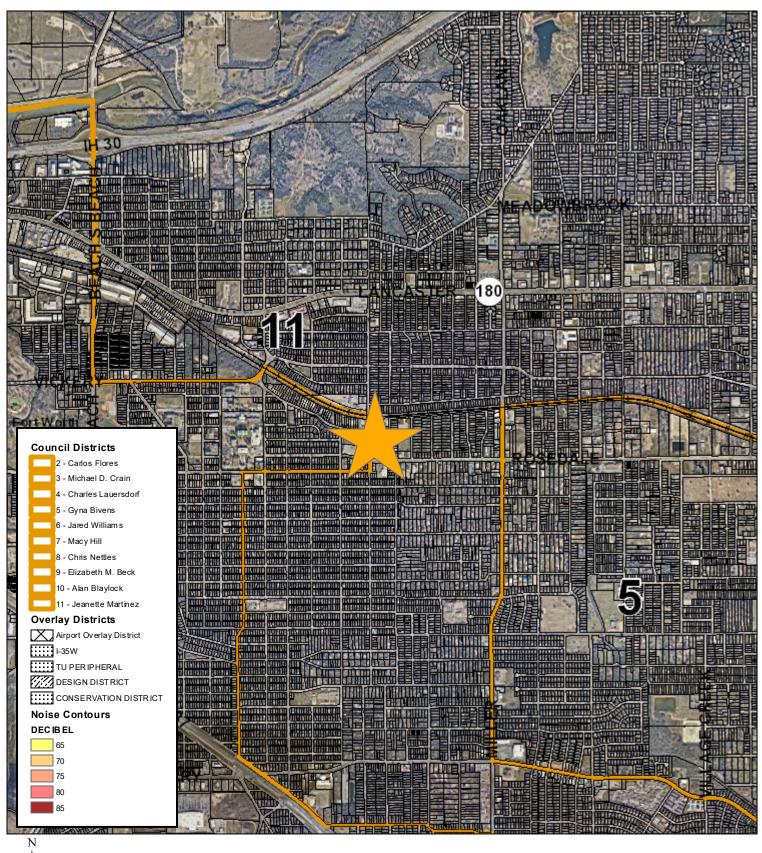
Mapsco: Text

Sector/District: Southeast Commission Date: 1/8/2025 Contact: 817-392-8190



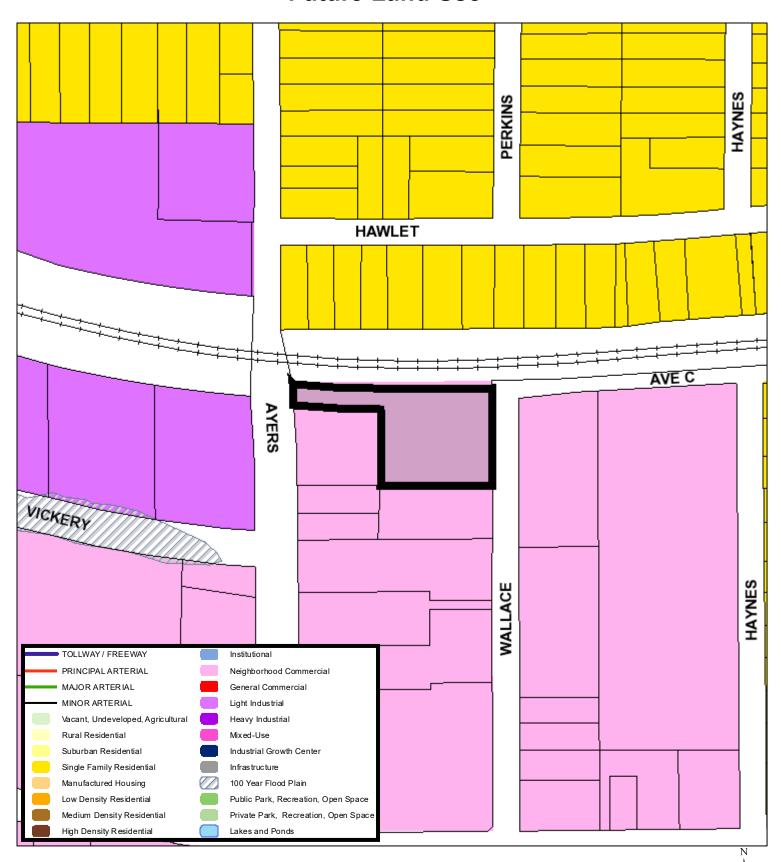








Future Land Use





Aerial Photo Map



