**Case Number** 

ZC-20-019



# ZONING MAP CHANGE STAFF REPORT

**City Council Meeting Date:** 

June 23, 2020

Council District 8

Zoning Commission Recomm Approval by a vote of 9-0 Opposition: None submitted Support: United Communities NA			nendation:	Continued Case Manager Surplus Council Initiated	Yes <u>X</u> No
Owner / Applicant: Union G		ospel Mission of	Tarrant County		
Site Location:		1105 - 121	5 (odds) E. Lancaste	r Avenue Ad	creage: 0.979
Proposed Use:		Multifam	ily		
Request:	From:	"MU-2" High In	tensity Mixed-Use		
	<u>To:</u>	"PD/MU-2' Planned Development for all uses in "MU-2" High Intensity Mixed-Use with waivers to required primary street frontage, office parking ratio, parking lot screening height, Individual street-oriented entries for street level residential units and primary residential entrance spacing; site plan included			
Land Use Compatibility:			Requested change is compatible.		
Comprehensive Plan Consistency:			Requested change is consistent.		
UDC Recommendation:			Approval		
Staff Recommendation:			Approval		

# Background:

The applicant is requesting a zoning change to "MU-2" High Intensity Mixed Use for a permanent supportive housing apartment project at 1111 East Lancaster Avenue. The property was designated as the Near East Side Urban Village and Near Southeast Urban Growth Center. High density mixed uses are encouraged within these areas in order to take advantage of proximity to employment areas, proximity to public amenities, and proximity to public transit. Much of the area was rezoned to MU-2 in 2002.

The property is located at the northeast corner of East Lancaster Avenue and Kentucky Avenue. The applicant is proposing a zoning change from "MU-2" High Intensity Mixed-Use to "PD/MU-2" Planned Development for "MU-2" High Intensity Mixed-Use with waivers to required primary street frontage, office parking ratio, parking lot screening height, individual street-oriented entries for street level residential units, and primary residential entrance spacing. A site plan has been included

At its January 16, 2020 meeting, the Urban Design Commission unanimously voted to recommend approval to the Zoning Commission for "PD/MU-2" with stipulated waivers to 1) required primary street

frontage, 2) residential parking, 3) parking lot screening height, 4) individual street-oriented entries for street level residential units, and 5) primary residential entrance spacing.

The case was continued from the April 7 City Council meeting to allow more time for the applicant to reach out to the Historic Southside NA.

#### Site Information:

Surrounding Zoning and Land Uses:

North	ZONING / USE
East	ZONING / USE
South	ZONING / USE
West	ZONING / USE

Zoning History: None

### Site Plan Comments:

The site plan as submitted is not in general compliance with the Zoning Ordinance regulations.

- 1. Required primary street frontage is 70%. Site plan indicates 51%. (Waiver required)
- Residential parking ratio is \*.75 to 1 off-street spaces required per bedroom located behind the front building line; Plus, 1 space per 250 square feet of common areas, offices, and recreation (less hallways, laundry rooms, and storage). Site plan indicates required residential parking plus 1 space per 250 sf of office. (Waiver required)
- 3. Parking lot screening height is maximum 4'. Site plan indicates 8. (Waiver required)
- 4. Individual street-oriented entries for street level residential units are required. Site plan does not indicate any. (*Waiver required*)
- 5. Primary residential entrance spacing is maximum 125. Site plan indicates 145'. (Waiver required)

(Comments made by Platting (Subdivision Ordinance), Transportation/Public Works, Fire, Park & Recreation, and Water Department staff <u>cannot be waived</u> through the Zoning Commission and City Council. Approval of the zoning site plan does not constitute the acceptance of conditions.)

### Public Notification:

300 foot Legal Notifications were mailed on January 24, 2020.

Organizations Notified					
Fort Worth Downtown Neighborhood Alliance	United Communities Association of South Fort Worth				
Glenwood Triangle NA	Near East Side NA				
Historic Southside NA	Tarrant Regional Water District				
East Fort Worth, Inc.	Streams And Valleys Inc				
Trinity Habitat for Humanity	NUP-Neighborhood Unification Project				
Southeast Fort Worth Inc	East Fort Worth Business Association				
Fort Worth South Inc	Fort Worth ISD				

\*Located within this Neighborhood Association

### Development Impact Analysis:

# 1. Land Use Compatibility

The applicant is proposing a zoning change to "MU-2" for a multifamily development. Multifamily uses are allowed in the MU-2 zoning district.

Surrounding land uses consist of a parking lot to the south and east and IH 30 to the north, and IH 35 to the west. There are scattered vacant lots throughout the area.

As a result, the proposed zoning for the sites **is compatible** at this location.

# 2. <u>Comprehensive Plan Consistency – Southside</u>

The 2020 Comprehensive Plan designates the subject property as Near Southeast Mixed-Use Growth Center. The proposed rezoning meets the below policies within the following Comprehensive Plan:

- Encourage mixed use projects in mixed use growth centers, transient oriented developments, and urban villages.
- Encourage appropriate development and redevelopment within central city commercial districts and neighborhoods.
- Identify and designate on future land use maps mixed-use neighborhood centers and/or new mixed-use growth centers in rapidly developing areas, based on proximity to future rail transit and key transportation intersections.

Based on conformance with the policies stated above, the proposed zoning **is consistent** with the Comprehensive Plan.

### Attachments:

- Area Zoning Map with 300 ft. Notification Area
- Site Plan
- Location Map
- Future Land Use Map
- Aerial Photograph
- UDC Staff Report



Created: 1/24/2020 5:11:11 PM











0

4,000 Feet



# **Future Land Use**



A Comprehensive Plan shall not constitute zoning regulations or establish zoning district boundaries. (Texas Local Government Code, Section 213.005.) Land use designations were approved by City Councilon March 5, 2019.



# **Aerial Photo Map**



# STAFF REPORT URBAN DESIGN COMMISSION CITY OF FORT WORTH, TEXAS

# DATE: January 7, 2020

# **COUNCIL DISTRICT:** 8

### **GENERAL INFORMATION**

CASE NUMBER REQUEST	UDC-2020-001 Recommendation to Zoning Commission for "PD/MU-2" rezoning request with waivers.
APPLICANT/ AGENT	Union Gospel Mission (Crossroads Apartments, LP) / Joe Bloodworth with Schwarz-Hanson Architects
LOCATION	1111 East Lancaster Avenue
ZONING/ EXISTING USE(S)	MU-2/Vacant land, Union Gospel Mission Donation Drop-Off Center

# **PROPOSED WORK**

The applicant is proposing the construction of permanent supportive housing apartments with 68 one-bedroom units and has requested an Urban Design Commission recommendation to the Zoning Commission for "PD/MU-2" with waivers to 1) required primary street frontage, 2) residential parking, 3) parking lot screening height, 4) individual street-oriented entries for street level residential units, and 5) primary residential entrance spacing.

## ANALYSIS

The subject property is located at the properties between 1105 and 1215 East Lancaster Avenue. The property is vacant on its western end, and contains a warehouse building that is currently used as a donation drop-off center by Union Gospel Mission. The property includes a parking lot for the warehouse.



The site is zoned High Intensity Mixed-Use (MU-2). This property is bounded by Interstate-30 to the north and the northbound Interstate-35 on ramp to Interstate-30 on the west. The lots to the south of the project site are zoned MU-2 and house a few businesses and other social services offices. The parking lots to the east are part of the Union Gospel Mission main campus and are zoned MU-2.



# **Requested Waivers for PD/MU-2**

Waiver Topic	Current MU-2 Standard	Proposed Standard
<b>Required primary street frontage</b> Section 4.1302(d)(2)a.	70%	51%
Residential parking Section 4.1302(e)(2)	*.75 to 1 off-street spaces required per bedroom located behind the front building line; Plus, 1 space per 250 square feet of common areas, offices, and recreation (less hallways, laundry	*.75 to 1 off-street spaces required per bedroom located behind the front building line; Plus, 1 space per 250 square feet of office.
Parking lot screening height (max) Section 4.1302(f)(3)a.	rooms, and storage). 4 feet	8 feet
Individual street-oriented entries for street level residential units Section 4.1302(g)(6)d.1.	Required	Not Required
Primary residential entrance spacing (max) Section 4.1302(g)(6)d.2.	125′	145′

# Required Primary Street Frontage

MU-2 zoning requires building facades to be located within the area between the property line and the maximum setback for a minimum of 70 percent (%) of the primary street frontage. The applicant has requested to decrease the minimum primary street frontage from 70% to 51%, primarily to accommodate the associated surface parking lot on the side of the proposed apartment building. The intent of requiring building street frontage is to encourage a more prominent and continuous street wall that promotes a multimodal, pedestrian friendly environment while reducing the visual dominance of large surface parking lots.

Staff supports the primary street frontage waiver request to allow the building façade along the primary street frontage to be located within the area between the property line and the maximum setback for a minimum of 51 percent (%) pf the primary street frontage.

# **Residential Parking**

MU-2 zoning requires apartments and condominiums to provide additional parking for common areas, offices, and recreation spaces in a residential complex at the ratio of 1 space per 250 square feet of each of the uses listed. The applicant has requested to only provide additional parking for office space in the building. The proposed ratio is 1 space per 250 square feet of office space, instead of also providing parking spaces for common areas and recreation spaces. The intent of the additional parking spaces for each of the uses is to ensure parking spaces are provided for guests and future tenants who may visit the leasing office.

Due to the proposed building's use as a permanent supportive housing for formerly homeless residents, saff supports the residential parking ratio waiver request to allow 0.75 spaces per bedroom, plus 1 space per 250 square feet of office space.

# **Parking Lot Screening**

MU-2 zoning requires parking lots and driveways that are located adjacent and parallel to a public street to be screened from the public right-of-way with landscaping, berms, fencing, or walls at a minimum of 3 feet in height and a maximum of 4 feet in height. In an effort to provide a secure parking lot area, the applicant has requested to build a wrought iron fence up to 8-feet in height with landscaping approximately 3 feet in height along the parking lot frontage on East Lancaster Avenue. It is the intent of the parking lot screening requirement to visually screen the parking lot from the public right-of-way.

Staff supports the parking lot screening waiver request to allow screening at a maximum of 8 feet in height to provide enhanced security.

# Residential Entries - Individual Street-Oriented Entries for Street Level Residential Units

MU-2 zoning requires all apartments, condominiums, and manor houses to provide individual streetoriented entries. The applicant is requesting not to provide the individual street-oriented entries for the five (5) ground-level, street facing units. The intent of requiring these entries is to provide eyes on the street and encourage pedestrian activity.

Staff supports the waiver request to not provide individual street-oriented entries for street level residential units.

# **Residential Entries - Primary Residential Entrance Spacing**

MU-2 zoning requires apartments and condominiums provide primary entrances at intervals that do not exceed 125' along street-oriented building frontages. The applicant is requesting to increase the maximum primary entrance spacing from 125 feet to 145 feet. The intent of the primary entrance spacing maximum is to design for architectural variety and alternatives while providing a variety of pedestrian access points for residents of the building. The primary entrance spacing also discourages long blank walls along expected high pedestrian travel areas.

Staff supports the waiver request to increase the maximum primary entrance spacing to 145 feet along street-oriented building frontages.

## ADDITIONAL MATERIALS

See additional pages attached.

# RECOMMENDATION

Staff recommends the following motion:

1. **Recommend Approval** to the Zoning Commission for "PD/MU-2" with stipulated waivers to 1) required primary street frontage, 2) residential parking, 3) parking lot screening height, 4) individual street-oriented entries for street level residential units, and 5) primary residential entrance spacing.